

## Message Text

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ORIGIN EUR-12

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APPROVED BY EUR/RPM:SJLEDOGAR  
MTMC(PLO):CCMORELLI (TEL)  
OSD(MRAL):COL. ELLIS (SUBST.)  
OASD(ISA):JETTLER (SUBST.)  
GSA/FPA:FACKERSON  
EUR/RPM:JAFROEBE  
EUR/SE:JRRATIGAN (V)  
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USDEL MC BRUSSELS BE

C O N F I D E N T I A L STATE 098118

E.O. 11652: GDS

TAGS: NATO, MARR

SUBJECT: INSTRUCTIONS FOR US DELEGATION TO PLENARY OF  
PLANNING BOARD FOR EUROPEAN INLAND SURFACE TRANSPORT  
(PBEIST) APRIL 18-20

REFS: (A) AC/15-A/61, 10 MAR 78  
(B) USNATO 2693, 151831 MAR 78  
(C) NATO MSG DPP/CEPD(78)173, 228185 MAR 78  
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1. WE AGREE WITH THE MISSION (REF A, PARA 3) THAT PBEIST  
MEETING SHOULD FOCUS ON TASK FORCES 2 AND 9 RECOMMENDA-  
TIONS AS THESE HAVE BEEN INCORPORATED IN LTDP DRAFT  
REPORT TO MINISTERS AND HEADS OF GOVERNMENT. WE  
RECOGNIZE THAT MORE DEFINITIVE PBEIST ACTION MUST  
AWAIT THE OUTCOME OF THE MAY SUMMIT AND THE FOLLOWING

SCEPC MEETING, BUT AGREE THAT PRELIMINARY PBEIST DISCUSSION AT THIS TIME WILL HELP GET PBEIST UNDERWAY ON THIS ISSUE. PBEIST MEETING SHOULD ALSO TAKE ACCOUNT INTERIM SCEPC GUIDANCE CONTAINED REF C.

2. SPECIFIC INSTRUCTIONS FOR US DELEGATION KEYED TO AGENDA ITEMS CONTAINED IN REF A (AND REPEATED IN REF B), FOLLOW:

I. OPENING REMARKS.

INSTRUCTIONS NOT APPLICABLE.

II. APPROVAL OF THE DECISION SHEET OF THE PREVIOUS MEETING. US REPRESENTATIVE SHOULD APPROVE.

III. RESULTS OF THE LATEST MEETINGS AFFECTING PBEIST. US REP SHOULD NOTE CEP DIRECTOR'S ANTICIPATED REVIEW OF RECENT ACTIVITIES. US REP SHOULD OFFER COMMENTS AS APPROPRIATE THAT DRAW UPON EXISTING US POLICY GUIDELINES, WITH PARTICULAR EMPHASIS ON IMPLEMENTATION OF LTDP AND PROVISIONS OF RECEPTION FACILITIES.

IV. AGENCY FOR COORDINATION OF TRANSPORTATION IN CENTRAL EUROPE (ACTICE).  
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US REP SHOULD SUPPORT PROPOSAL, CONTAINED IN AC/15-D/346, THAT PBEIST RECOMMEND TO SCEPC THAT NETHERLANDS BE INVITED TO ACT AS HOST NATION FOR THE ACTICE NUCLEUS. IN ADDITION, THE EXPECTED DISCUSSION OF THE STATE OF PROGRESS IN PREPARING FOR EARLY ACTIVATION OF ACTICE IN CRISIS OR WAR WILL PROBABLY ADDRESS THE UNRESOLVED ISSUE OF ARRANGEMENTS FOR FINANCING THE DAILY OPERATING EXPENSES OF ACTICE. WHILE THE US IS NOT DIRECTLY INVOLVED IN THE ADMINISTRATIVE ARRANGEMENTS FOR EITHER ACTICE OR ACTIMED, US REP SHOULD NOTE THAT THIS IS TOPIC FOR CONSIDERATION BY CIVIL BUDGET COMMITTEE, AND THAT HE RESERVES JUDGMENT ON PARA 8: I.E., WHETHER NUCLEUS IS OR IS NOT ENTITLED TO CIVIL BUDGET FUNDING. US REP SHOULD ALSO AGREE THAT SCEPC ADDRESS THE VARIOUS EXPENDITURES REQUIRING FUNDING (AC/15-D/346).

V. AGENCY FOR COORDINATION OF TRANSPORTATION IN THE MEDITERRANEAN (ACTIMED).  
IT IS POSSIBLE THAT THE BOARD WILL BE ASKED TO FORMULATE RESPONSES TO THE QUESTIONS, POSED BY SCEPC AT ITS LAST PERMREP SESSION MARCH 22 (SEE

USNATO 3047, 230847Z MAR 77), CONCERNING THE RESPONSIBILITIES OF ACTICE AND THE DEFENSE SHIPPING AUTHORITY'S (DSA) MEDITERRANEAN SHIPPING GROUP (MSEG) FOR COASTAL SHIPPING IN THE MEDITERRANEAN. IN LIGHT OF CURRENT GREEK-TURKISH IMPASSE ON THIS ISSUE, US REP SHOULD TAKE A STRICTLY EVEN-HANDED APPROACH, AND SHOULD AVOID ANY APPEARANCE OF TAKING SIDES WITH EITHER

GREECE OR TURKEY. IF A CONSENSUS SUPPORTED BY BOTH GREECE AND TURKEY BEGINS TO DEVELOP ON THIS ISSUE, US REP MAY GO ALONG WITH -- BUT NOT ACTIVELY SUPPORT -- THE CONSENSUS,. PROVIDED THE SOLUTION IS ACCEPTABLE TO PBOS WHICH IS EXPECTED TO ADDRESS THE ISSUE AT ITS PLENARY ON APRIL 25-27.  
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VI. BRINGING INTO OPERATION OF NATO CIVIL WARTIME AGENCIES (NCWA'S).  
AFTER CHAIRMEN OF TWO WORKING GROUPS ON ACTIMED AND ACTICE PRESENT REPORTS ON THEIR BODIES' RECENT ACTIVITIES, US REP SHOULD DRAW ATTENTION OF DELEGATES TO RECOMMENDATIONS OF LTDP TASK FORCE 9 REGARDING A LOGISTICS COORDINATING AGENCY IN AFCENT AND EXPRESS THE NECESSITY FOR CLOSE RELATIONSHIP BETWEEN IT AND AN ACTICE NUCLEUS.

VII. STUDY ON LINES OF COMMUNICATION (LOC).

A. ORAL REPORT BY SHAPE ON STATUS OF TRI-MNC REINFORCEMENT STUDY (PHASE III).

US REP SHOULD TAKE NOTE OF BRIEFING.

B-D. STUDY ON LOC IN CENTRAL EUROPE; STUDY ON LOC IN NORTHERN EUROPE; STUDY ON LOC IN SOUTHERN EUROPE. IT IS LIKELY THAT DISCUSSION WILL FOCUS ON THE NEED FOR REVISED MILITARY MOVEMENTS DATA IN LIGHT OF THE INCREASED REQUIREMENTS DURING A CRISIS PERIOD BEING GENERATED AS A CONSEQUENCE OF THE RAPID REINFORCEMENT CONCEPT (RRC). THIS DATA SHOULD ENABLE THE THREE GROUPS TO RESUME THEIR ANALYSIS OF MATCHING MOVEMENTS TO TRANSPORT CAPABILITY. IF QUESTION ARISES AS WHETHER DATA SHOULD BE OBTAINED DIRECTLY FROM REINFORCING NATIONS, RATHER THAN THROUGH SHAPE, US REP SHOULD SUPPORT RECENT PBEIST DECISION TO PURSUE LATTER ALTERNATIVE.

E. AMMUNITION.  
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ISSUE MAY ARISE THAT TECHNICAL DIFFERENCES IN SAFETY STANDARDS BETWEEN THE 430 UK AND THE 894 CONTINENTAL RAILROAD WAGONS MAY PRECLUDE USE OF THE FORMER TO MOVE US OR BRITISH AMMUNITION STOCKS ONTO THE CONTINENT IN TIME OF CRISIS OR WAR. IF SO, US REP SHOULD ARGUE THAT MILITARY NECESSITY SHOULD JUSTIFY EARLY COMMITMENTS ON PART OF BENELUX AND FRG TO PROVIDE NECESSARY RAILROAD TRANSPORT AND TO MAKE EXCEPTIONS TO PEACETIME SAFETY STANDARDS.

F. ALLIANCE ARRANGEMENTS FOR COORDINATING LOC MOVEMENTS. SINCE WE DO NOT KNOW WHAT MAY BE RAISED UNDER THIS HEADING, US REP SHOULD CONSULT WITH MISSION'S DCM BEFORE TAKING POSITION ON WHATEVER ISSUES MAY ARISE. IN GENERAL, US REP SHOULD BE PREPARED TO STRESS TO ALLIES THAT INCREASED DEMANDS OF RRC DICTATE NEED FOR CLARIFICATION OF RESPONSIBILITIES FOR RECEPTION AMONG THE NUMBER OF AGENCIES CURRENTLY INVOLVED.

VIII. FUTURE EXERCISES.

A. ACTIMED TRAINING SESSIONS; B. ACTICE, ACTIMED AND NORTHERN EUROPEAN TRANS-SHIPMENT ORGANIZATION (NETSO) PARTICIPATION IN WINTEX/CIMEX-79.

US REP SHOULD NOTE ANY DISCUSSION OF SUB-ITEM A, THERE

BEING NO ISSUES OR PROBLEMS ATTENDING THIS AREA. WITH RESPECT TO SUB-ITEM B, US REP SHOULD REITERATE, AS APPROPRIATE, STANDING US POLICY OF FAVORING EXPANDED CEP PARTICIPATION IN NATO EXERCISES.

IX. CONTAINERS.

US REP SHOULD NOTE EXPECTED REPORT BY CHAIRMAN OF INTER-  
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MODAL AD HOC GROUP ON THE HANDLING OF CONTAINERS. IF APPROPRIATE, HE SHOULD DRAW ATTENTION TO DECISION TAKEN AT LAST PBEIST PLENARY TO ACCEPT US SUGGESTIONS THAT AD HOC GROUP LOOK AT PORT DAMAGE RATHER THAN PORT DESTRUCTION, AND THAT MORE ATTENTION BE GIVEN TO RECEPTION, MOVEMENT AND RETURN OF ALL CONTAINERS.

X. RESULTS OF THE LATEST MEETINGS OF THE SUB-COMMITTEES  
OF PBEIST.

A, B, C: NORTHERN, CENTRAL, SOUTHERN EUROPE; D, E, F:  
ROAD, RAILROAD, PORTS-BEACHES-INLAND WATERWAYS  
TRANSPORT. US REP SHOULD TAKE NOTE OF ORAL REPORTS BY  
CHAIRMEN OF THESE SIX SUB-COMMITTEES.

XI. ANY OTHER BUSINESS. IN THE EVENT A TOPIC IS RAISED,  
US REP SHOULD TAKE NOTE OF THE MATTER.  
CHRISTOPHER

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## Message Attributes

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